

Gov. Jay Inslee's proposed Climate Commitment Act investments to benefit overburdened communities and Tribes

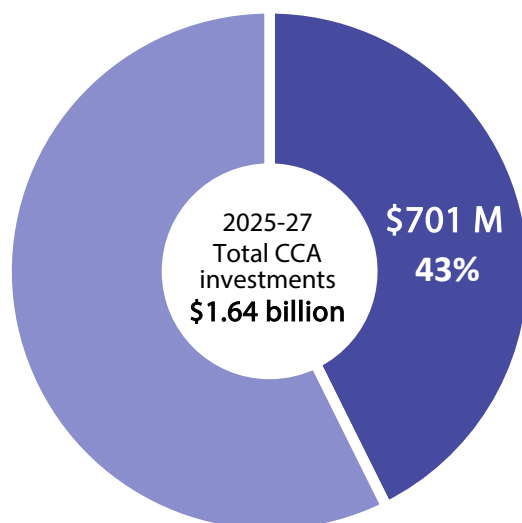
January 2025

The Climate Commitment Act (CCA) sets a declining cap on greenhouse gas emissions and requires the state's largest emitters to purchase allowances for their planet-warming pollution. The law requires the Legislature to invest revenue from this cap-and-invest program to reduce emissions and create jobs, including in clean buildings and transportation, and improve community resiliency in the face of climate change.

The CCA centers environmental justice and equity, ensuring communities that bear the greatest burdens from climate change and pollution today see cleaner, healthier air and water as the state cuts emissions. Specifically, the CCA requires that no less than 35% of annual investments — with a goal of 40% — must provide direct and meaningful benefits to vulnerable populations in overburdened communities. The act also requires that no less

than 10% of CCA investments are supported by a Tribal resolution.

Governor Jay Inslee's proposed 2025-27 biennial budgets achieve these requirements by directly investing in programs and projects that benefit overburdened communities and Tribes. Across the 2025-2027 operating, capital and transportation supplemental budgets, Governor Inslee invests \$1.64 billion of CCA revenue. Of that total, **we estimate that \$701 million, or 43%, will benefit vulnerable populations in overburdened communities. More than \$95 million is directed explicitly to Tribes, with an additional \$119 million invested in salmon restoration programs and projects that are important to protect Tribes' culture and respect treaty rights.** Tribes are also eligible recipients of most of the programs that make up the \$701 million invested in overburdened communities.



43% of CCA investments in Gov. Inslee's 2025-27 budgets will benefit vulnerable populations in overburdened communities.

Governor Inslee's budget was informed by funding recommendations from the Environmental Justice Council. Additionally, in response to input from community groups for increased transparency, many appropriations in the budget include specific proviso language that prioritizes and benefits overburdened communities.

These investments add to [historic investments in overburdened communities made in the 2023 -25 biennial budget](#). Across the 2023-25 operating, capital, and transportation biennial budgets, the Legislature invested nearly \$1.4 billion in overburdened communities, comprising 42% of total CCA investments. It also included more than \$255 million explicitly to Tribes and an additional \$209 million invested in salmon restoration programs and projects that are important to Tribes to protect their culture and respect treaty rights.

The Governor's Office, Office of Financial Management (OFM) and cabinet agencies are committed to ensuring that CCA revenues are invested in overburdened communities and Tribes. We will continue to work with the Legislature, Environmental Justice Council, and community representatives to ensure these commitments remain upheld.

Investments in overburdened communities

Gov. Inslee's proposed 2025-2027 operating, capital, and transportation supplemental budgets invest \$701 million of CCA revenue in creating meaningful benefits for vulnerable populations in overburdened communities. Some of the major investments specifically for overburdened communities in the operating and capital budgets include the following.

Note: some programs are not directed *entirely* to benefit overburdened communities. The dollar figures shown below reflect the minimum

amount we expect to be invested to benefit these communities.

- \$105 million for bike and pedestrian programs and projects to improve safety and mobility for people who choose to walk or bike.
- \$30 million to implement a high-efficiency, electric home rebate program.
- \$25 million to improve air quality in schools located in overburdened communities through grants to replace deteriorating heating, ventilation and air conditioning (HVAC) systems and improve air filtration.
- \$13.7 million for weatherization projects to facilitate safety and energy efficiency upgrades for low-income households in overburdened communities.
- \$8.6 million to continue implementation of a community participatory budgeting process to fund community-identified decarbonization and resilience projects. A total of \$34 million is proposed over six years.
- \$5 million to support workplace health and safety for workers who are affected by the climate crisis, including extreme heat, cold, wildfire smoke, drought, and flooding.
- \$4 million for grants to communities to support their participation in engaging with agencies on the HEAL Act.

Investments to benefit Tribes

The proposed 2025-27 budgets designate \$95 million or 6% of CCA funding explicitly to Tribes. Tribal communities are also eligible to apply for other CCA-funded programs. Governor Inslee proposes an additional \$119 million of CCA

revenues for salmon restoration programs and projects that are important to Tribes to protect their culture and respect treaty rights.

These investments build upon funding in the 2023-2025 biennial budgets, where the Legislature invested nearly \$255 million explicitly to Tribes and an additional \$209 million for salmon and other tribal priorities.

The CCA requires that at least 10% of CCA investments are supported by a Tribal resolution (RCW 70A.65.230(10(b))). It is anticipated that tribes will ultimately receive and/or formally support more than 10% of total CCA appropriations.

Significant CCA investments designated specifically for Tribes include:

- \$50 million to help tribes mitigate and adapt to the effects of climate change.
- \$24 million to support Tribes in consulting on CCA implementation and spending.
- \$10 million for tribal transit mobility grants.
- \$ 3.4 million in grants to tribes participate with state agency to ensure cultural resources and cultural practices are considered and incorporated into agency outdoor recreation management plans.
- \$2.5 million in tribal capacity grants for consulting clean energy project siting.

Examples of significant CCA investments important to Tribes to protect their culture and respect treaty rights include:

- \$45 million to restore riparian areas important to salmon.
- \$10 million to protect and restore salmon habitat in the Puget Sound through the Puget Sound acquisition and restoration program.
- \$20 million for projects that protect or restore salmon habitat and other salmon

recovery programs and activities across the state.

- \$11 million for enhanced protection and restoration of Puget Sound's nearshore, a uniquely critical area for salmon recovery
- \$15 million to design and construct solutions to fish passage barriers.

Maintain accountability

The accompanying table identifies each CCA investment proposed in Gov. Inslee's budgets and shows which investments contribute to meeting the equity requirements. Many of these investments include proviso language that either require direct investment in overburdened communities or require that the agency prioritize funding to benefit these communities. The CCA requires the Department of Ecology (Ecology) to track and report on all CCA funding.

In November 2024, Ecology published the [first report on CCA funding](#). The report shows how 37 state agencies invested nearly \$500 million of CCA revenue in projects across the state for the first fiscal year of the biennium (July 1, 2023 and June 30, 2024). Nearly \$300 million, or 61% of the total spending, benefited vulnerable populations in overburdened communities, surpassing the law's required minimum of 35%. The report also details the environmental, economic, public health, and community benefits associated with each project. In addition, OFM published a [dashboard that illustrates the report data through an interactive map](#).

State agencies that allocate funds or administer grants or programs from these accounts must also annually report their progress on meeting environmental justice and environmental health goals to the Environmental Justice Council (RCW 70A.65.030(3)).

See next page for table of investments.

Climate Commitment Act Funds for Overburdened Communities and Tribes
Governor's Proposed 2025-2027 Biennial Omnibus Operating, Capital and Transportation Budgets
(Dollars In Thousands)

Agency	Budget/Item			OBC/T	Specifically
		Total	% to OBC/T	Total	Tribal
Governmental Operations					
Governor's Office of Indian Affairs					
<i>Operating Budget</i>					
	CCA Tribal Engagement - CFL	250		0	250
	CCA Grant Manager - CFL	250		0	250
	Compensation/Central Services Items	36		0	
	Total	536		0	500
Department of Commerce					
<i>Operating Budget</i>					
	Federal Clean Energy Funding - CFL	10,000		0	
	Energy Audits - Public Buildings - CFL	20,588		0	
	Local Government Salmon Recovery - CFL	4,128		0	
	Local Government Climate Planning - CFL	22,544	40%	9,018	
	Other - CFL	8,728		0	
	Clean Energy Permitting/Planning - CFL/new	9,500		0	
	Energy Assistance - CFL/new	25,000	100%	25,000	
	Blue Wind Collaborative	750		0	
	Clean Buildings Technical Assist	3,803		0	
	Clean Buildings Training	1,500	50%	750	
	Clean Energy Pilot	3,000		0	
	Climate Resilience Strategy	390		0	
	Continuation of CCA dollars	3,946	16%	631	489
	Electric Vehicle Adoption Programs	12,500	75%	9,375	
	Establish Clean Energy Dev Office	4,944		0	
	EV Incentive Transfer	50,000	75%	37,500	
	HEAL Act Compliance Staffing	2,000		0	
	Siting Com. and Tribal Engagement	2,500	100%	2,500	2,500
	Sustainable Maritime Fuel Framework	250		0	
	Transmission Authority	3,045		0	
	Compensation Items	257		0	
	Total	189,873		84,774	2,989
<i>Capital Budget</i>					
	2025-27 Multifamily Efficiency Grants	25,000	75%	18,750	
	2025-27 High Efficiency Electric Appliance Rebates (HEAR) Program	30,000	100%	30,000	
	2025-27 Weatherization Plus Health Grants	16,000	86%	13,760	
	2025-27 Community EV Charging	40,000	56%	22,400	
	2025-27 Green Jobs and Infrastructure Fund	5,000		0	
	2025-27 Tribal Climate Adaptation Grants	50,000		0	50,000

OBC/T: Overburdened Communities and Tribes

CFL: Carry-Forward Level

Office of Financial Management

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		Total	% to OBC/T	Total	Specifically Tribal
	Community Participatory Budgeting	8,300	100%	8,300	
	Total	174,300		93,210	50,000
Office of Financial Management					
	<i>Operating Budget</i>				
	AmeriCorps Climate Corps	3,374	60%	2,024	
	Compensation Items	10		0	
	Total	3,384		2,024	0
Department of Revenue					
	<i>Operating Budget</i>				
	2023 Revenue Legislation - CFL	126		0	
	Total	126		0	0
Military Department					
	<i>Operating Budget</i>				
	Climate Change Response Strategy - CFL	56		0	
	Zero Emission Fleet Staff	127		0	
	Compensation Items	33		0	
	Total	216		0	0
Department of Archaeology and Historic Preservation					
	<i>Operating Budget</i>				
	Clean Energy Siting	274	50%	137	
	Cultural Resource Surveys	400	100%	400	
	Total	674		400	0
	Total Governmental Operations	369,109		180,408	53,489

Dept of Social & Health Services					
	Administration/Supporting Services				
	<i>Operating Budget</i>				
	Zero Emission Fleet Staff	360		0	
	Total	360		0	0
	Total Dept of Social & Health Services	360		0	0

Other Human Services					
	Department of Labor and Industries				
	<i>Operating Budget</i>				
	Zero Emission Fleet Staff	127		0	

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		Total	% to OBC/T	Total	Tribal
	Total	127		0	0
Department of Health					
	<i>Operating Budget</i>				
	Other - CFL	770		0	
	Climate Health Adaption Initiative - CFL	1,504	60%	902	
	Climate Plus Grants for Schools - CFL	430	40%	172	
	Climate Impact Workforce - CFL/New	5,000	100%	5,000	
	Climate Resilience Adaptation	382		0	
	Environmental Justice Council Staff	888		0	
	HEAL Capacity Grant	4,000	100%	4,000	
	Healthy Environment of All Act - CFL/New	6,802	100%	6,802	
	Compensation Items	136		0	
	Total	19,912		16,876	0
Dept of Children, Youth, & Families					
	<i>Operating Budget</i>				
	Zero Emission Fleet Staff	241		0	
	Total	241		0	0
Department of Corrections					
	<i>Operating Budget</i>				
	Climate Resilience & CBPS	577		0	
	Zero Emission Fleet Staff	564		0	
	Total	1,141		0	0
Employment Security Department					
	<i>Operating Budget</i>				
	Clean Technology Advisory Committee - CFL	404		0	
	Total	404		0	0
	Total Other Human Services	21,825		16,876	0
Natural Resources					
Columbia River Gorge Commission					
	<i>Operating Budget</i>				
	Climate Change Program Manager - CFL	138		0	
	Total	138		0	0
Department of Ecology					
	<i>Operating Budget</i>				

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	CCA Administration/Linkage - CFL/New	29,784		0	
	Tribal Capacity Grant Funding - CFL/New	24,536	100%	24,536	24,536
	Coastal Hazards Assistance - CFL	1,914	50%	957	
	Nooksack Basin Flooding - CFL	4,002	20%	800	
	AQ in Overburdened Communities - CFL	2,468	100%	2,468	
	Other - CFL	17,877		0	
	Food Waste Reduction Grants - CFL/New	5,580		0	
	Surface Water Mapping - CFL/New	3,554		0	
	HQ Parking Garage Renovation COP	58		0	
	Lease Adjustments	20		0	
	Minimum Wage Increases - Facilities	14		0	
	Technical Adjustment	2,756		0	
	Accelerating Floodplain Resilience	1,122		0	
	DES Training Fee Increases	8		0	
	Environmental Hazards Reporting	400		0	
	Environmental Justice Capacity	352		0	
	Implementing Climate Resilience	580		0	
	Offshore Wind Authorities Report	816		0	
	Offshore Wind Science Panel	731		0	
	Protecting Washington's Shorelines	1,317		0	
	Shifts to CCA	710		0	
	Water Resource & Climate Resilience	1,197		0	
	Central Services Items	707		0	
	Compensation Items	1,513		0	
	Total	102,016		28,761	24,536
	<i>Transportation Budget</i>				
	Electric School Bus Program	4,000		0	
	Total	4,000		0	0
	Energy Facility Site Eval Council				
	<i>Operating Budget</i>				
	Transmission Corridors Studies - CFL	3,556			
	Tribal and Project Review Support - CFL	1,034	100%	1,034	1,034
	Other - CFL	1,426		0	
	EFSEC Improvement Bill	150		0	
	Compensation Items	70		0	
	Total	6,236		1,034	1,034

State Parks and Recreation Comm

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Office of Financial Management

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		Total	% to OBC/T	Total	Specifically Tribal
	<i>Operating Budget</i>				
	Climate & Clean Energy - CFL	480		0	
	Responding to Climate Change	500		0	
	Total	980		0	0
	Environmental & Land Use Hearings				
	<i>Operating Budget</i>				
	Capacity for response to CCA Repeals - CFL/New	100		0	
	Total	100		0	0
	Rec/Conserv Funding Board				
	<i>Operating Budget</i>				
	Riparian Coordinator - CFL	394		0	
	Total	394		0	0
	<i>Capital Budget</i>				
	2025-27 Salmon Recovery Funding Board Grant Programs	20,000		0	
	2025-27 Puget Sound Acquisition and Restoration	10,100		0	
	2025-27 Brian Abbott Fish Barrier Removal Board	15,000	32%	4,758	
	2025-27 Estuary and Salmon Restoration Program	11,086	18%	1,980	1,320
	Total	56,186	50%	6,738	1,320
	State Conservation Commission				
	<i>Operating Budget</i>				
	Salmon Riparian Restoration Program - CFL	3,000		0	
	Riparian Education & Outreach - CFL	232		0	
	Forest Health & Community Wildfire - CFL/New	4,000		0	
	Riparian Plant Propagation Program	1,400		0	
	Compensation Items	9		0	
	Total	8,641		0	0
	<i>Capital Budget</i>				
	2025-2027 Voluntary Riparian Grant Program	20,000		0	
	Total	20,000		0	0

Department of Fish and Wildlife

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Office of Financial Management

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Agency	Budget/Item			OBC/T	Specifically
		Total	% to OBC/T	Total	Tribal
	<i>Operating Budget</i>				
	Conservation Monitoring/Assistance - CFL	2,124		0	
	Other - CFL	2,402		0	
	Forest Health, Fuel Reductions - CFL/New	1,200		0	
	Invest in Lands Stewardship	3,400	100%	3,400	3,400
	Reduce Emissions, Build Resilience	1,680		0	
	Compensation Items	63		0	
	Total	10,869		3,400	3,400
	Department of Natural Resources				
	<i>Operating Budget</i>				
	Natural Areas Program - CFL	2,962		0	
	GHG Emissions Reduction - CFL	1,616		0	
	Geothermal Energy Resources - CFL	1,624		0	
	Reforestation Strategy - CFL	1,692		0	
	Other - CFL	1,847		0	
	Workforce Development - CFL/New	1,830	64%	1,171	400
	Urban Forest Assistance - CFL/New	9,448	50%	4,724	
	Central Services Items	195		0	
	Compensation Items	749		0	
	Total	21,963		5,895	400
	<i>Capital Budget</i>				
	2025-27 Forest Riparian Easement Program	4,900		0	
	2025-27 Family Forest Fish Passage Program	7,904		0	
	2025-27 Rivers and Habitat Open Space Program	4,631		0	
	Carbon Sequestration Forest	5,000		0	
	Total	22,435		0	0
	Department of Agriculture				
	<i>Operating Budget</i>				
	Other - CFL	1,218		0	
	Organic Materials Management - CFL/New	2,038		0	
	Advancing Equity and HEAL Act	692		0	
	Climate Livestock Composting	1,786		0	
	IT Critical Staffing Needs	8		0	
	Compensation Items	17		0	
	Total	5,759		0	0
	Total Natural Resources	259,717		45,829	30,690

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		Total	% to OBC/T	Total	Specifically Tribal
Public Schools					
Supt of Public Instruction					
<i>Capital Budget</i>					
	2025-27 Classroom Indoor Air Quality Projects	25,000	100%	25,000	
	Total	25,000		25,000	0
	Total Public Education	25,000		25,000	0
Higher Education					
University of Washington					
<i>Operating Budget</i>					
	Washington Ocean Acidification Center - CFL	820		0	
	Thriving Communities Initiative - CFL	526	100%	526	263
	Total	1,366		526	263
Washington State University					
<i>Operating Budget</i>					
	Institute for NW Energy Futures - CFL	7,722		0	
	Total	7,722		0	0
	Total Higher Education	9,088		526	263
Other Education					
Workforce Train & Educ Coord Board					
<i>Operating Budget</i>					
	Clean Energy Advisory Committee - CFL	754		0	
	Compensation Items	7		0	
	Total	761		0	0
	Total Other Education	761		0	0
Transportation					
Department of Transportation					
<i>Transportation Budget</i>					
	Bike/Ped Grant Program	28,000	77%	21,560	
	Bike/Ped Projects	68,008	100%	68,008	
	Bus and Bus Facilities Program	43,867	80%	35,094	
	Connecting Communities	15,787	100%	15,787	
	Green Transportation Projects	37,360	85%	31,756	
	Hybrid Electric Ferry Construction	208,916		0	

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Agency	Budget/Item			OBC/T	Specifically
		Total	% to OBC/T	Total	Tribal
	Liberty Park Land Bridge	2,000		0	
	Local Capital Programs	14,800	46%	6,808	
	Move Ahead Washington Tier Project	46,154		0	
	Rail Capital Projects	10,693		0	
	Safe Routes to Schools	20,207	79%	15,964	
	School Based Bike Safety Education Program	17,176	100%	17,176	
	Special Needs Transit Grants	78,100	69%	53,889	
	Terminal Electrification	54,877		0	
	Transit Coordination Grants	2,000	100%	2,000	
	Transit Support Grants- Youth Free transit	188,900	80%	151,120	
	Transportation Demand Management Grants	3,300	80%	2,640	
	Tribal Transit Support	10,597	100%	10,597	10,597
	Vessel Conversion	82,936		0	
	WSU Energy Program EV Assistance	500		0	
	ZEV Bus and Bus Facility Conversion	1,891		0	
	Total Department of Transportation	936,069		432,398	10,597
Other Transportation					
	Transportation Improvement Board				
	<i>Transportation Budget</i>				
	Complete Streets Program	19,100		0	
	Total	19,100	0%	0	0
	Washington State Patrol				
	<i>Transportation Budget</i>				
	Clean Energy Fire Safety Training	1,804		0	
	Zero Emission Fleet Staff	303		0	
	Total	2,107	0%	0	0
	Total Other Transportation	21,207	0%	0	0
	Grand Total	1,643,136	43%	701,037	95,039